# MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND DEPARTMENT OF ENVIRONMENTAL QUALITY STATE OF LOUISIANA



FINANCIAL STATEMENT AUDIT ISSUED SEPTEMBER 8, 2010

## LEGISLATIVE AUDITOR 1600 NORTH THIRD STREET POST OFFICE BOX 94397 BATON ROUGE, LOUISIANA 70804-9397

#### **LEGISLATIVE AUDIT ADVISORY COUNCIL**

SENATOR EDWIN R. MURRAY, CHAIRMAN REPRESENTATIVE NOBLE E. ELLINGTON, VICE CHAIRMAN

SENATOR NICHOLAS "NICK" GAUTREAUX
SENATOR WILLIE L. MOUNT
SENATOR BEN W. NEVERS, SR.
SENATOR JOHN R. SMITH
REPRESENTATIVE CAMERON HENRY
REPRESENTATIVE CHARLES E. "CHUCK" KLECKLEY
REPRESENTATIVE ANTHONY V. LIGI, JR.
REPRESENTATIVE CEDRIC RICHMOND

#### LEGISLATIVE AUDITOR

DARYL G. PURPERA, CPA, CFE

#### **DIRECTOR OF FINANCIAL AUDIT**

THOMAS H. COLE, CPA

Under the provisions of state law, this report is a public document. A copy of this report has been submitted to the Governor, to the Attorney General, and to other public officials as required by state law. A copy of this report has been made available for public inspection at the Baton Rouge office of the Legislative Auditor.

This document is produced by the Legislative Auditor, State of Louisiana, Post Office Box 94397, Baton Rouge, Louisiana 70804-9397 in accordance with Louisiana Revised Statute 24:513. Five copies of this public document were produced at an approximate cost of \$14.60. This material was produced in accordance with the standards for state agencies established pursuant to R.S. 43:31. This report is available on the Legislative Auditor's Web site at www.lla.la.gov. When contacting the office, you may refer to Agency ID No. 8777 or Report ID No. 80090125 for additional information.

In compliance with the Americans With Disabilities Act, if you need special assistance relative to this document, or any documents of the Legislative Auditor, please contact Wayne "Skip" Irwin, Administration Manager, at 225-339-3800.

		Page
Independent Auditor's Report on the Financial Statement		3
	Statement	
Statement of Cash Basis Assets and Fund Balances and		
Cash Receipts, Disbursements, and Changes in Cash		
Basis Fund Balance - Special Revenue Fund	A	5
Notes to the Financial Statement		7
	Exhibit	
Report on Internal Control Over Financial Reporting and on		
Compliance and Other Matters Based on an Audit of the		
Financial Statement Performed in Accordance		
	<b>A</b>	
With Government Auditing Standards	A	



MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND\_\_\_\_\_



July 8, 2010

#### <u>Independent Auditor's Report</u> on the Financial Statement

#### MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND DEPARTMENT OF ENVIRONMENTAL QUALITY STATE OF LOUISIANA

Baton Rouge, Louisiana

We have audited the accompanying statement of cash basis assets and fund balances and cash receipts, disbursements, and changes in cash basis fund balances of the Motor Fuels Underground Storage Tank Trust Fund, a special revenue fund within the Department of Environmental Quality, as of and for the year ended June 30, 2009, as listed in the table of contents. This financial statement is the responsibility of management of the Department of Environmental Quality. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in note 1, the accompanying financial statement presents only the Motor Fuels Underground Storage Tank Trust Fund and does not purport to, and does not, present fairly the financial position of the Department of Environmental Quality, as of June 30, 2009, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America. Furthermore, the accompanying statement has been prepared on the cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

#### MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND

In our opinion, the financial statement referred to previously presents fairly, in all material respects, the cash basis financial position of the special revenue fund as of June 30, 2009, and the changes in cash basis financial position thereof for the year then ended in conformity with the basis of accounting described in note 1.

In accordance with *Government Auditing Standards*, we have also issued a report dated July 8, 2010, on our consideration of the Motor Fuels Underground Storage Tank Trust Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, and contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Respectfully submitted,

Daryl G. Purpera, CPA, CFE

Legislative Auditor

ELM:ETM:BQD:THC:dl

MFUSTTF 2009

#### MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND DEPARTMENT OF ENVIRONMENTAL QUALITY STATE OF LOUISIANA

Statement of Cash Basis Assets and Fund Balances and Cash Receipts, Disbursements, and Changes in Cash Basis Fund Balance - Special Revenue Fund As of and for the Year Ended June 30, 2009

DECEIDEC

RECEIPTS	
Bulk distribution fees	\$22,366,031
Annual assessment fees	42,434
Interest earnings	647,852
Other receipts	24,200
Total receipts	23,080,517
DISBURSEMENTS	
Claims for reimbursement	11,685,172
Other disbursements	153,858
Total disbursements	11,839,030
EXCESS OF RECEIPTS OVER DISBURSEMENTS	11,241,487
OTHER FINANCING USES	
Transfer to Environmental Trust Fund (note 4)	(2,241,679)
Transfer to Hazardous Waste Site Cleanup Fund (note 5)	(180,769)
EXCESS OF RECEIPTS OVER DISBURSEMENTS AND OTHER FINANCING USES	8,819,039
CASH BASIS FUND BALANCE - Beginning of Year	36,678,271
CASH BASIS FUND BALANCE - End of Year	\$45,497,310
CASH BASIS ASSETS - End of Year Cash (note 2)	\$45,497,310
CASH BASIS FUND BALANCE - End of Year Unreserved/undesignated	\$45,497,310

The accompanying notes are an integral part of this statement.

This page is intentionally blank.

#### INTRODUCTION

The Motor Fuels Underground Storage Tank Trust Fund was established by Louisiana Revised Statutes (R.S.) 30:2194 - 2195.10 in response to the 1984 Subtitle I amendments to the Resource Conservation and Recovery Act, which provided for the development and implementation of a comprehensive regulatory program for underground storage tanks containing motor fuels. The motor fuel underground storage tank reimbursement program is a section within the Louisiana Department of Environmental Quality (DEQ). All disbursements are handled by the department although advice is provided by the Underground Motor Fuels Storage Tank Advisory Board that is composed of eight members: the secretary of DEQ or his designee, two members appointed by the secretary of DEQ to represent the Response Action Contractor Community, four members appointed by the president of the Louisiana Oil Marketers and Convenience Store Association, and one member appointed by the Mid-Continent Oil and Gas Association. The board members serve without per diem. The monies in the Motor Fuels Underground Storage Tank Trust Fund are used to reimburse all necessary and appropriate expenditures for investigation, assessment, and remediation of sites contaminated by a motor fuels release from an underground storage tank. Remediation consists of cleanup of soil, groundwater, and inland surface waters, using cost-effective methods that are technologically feasible and reliable, while insuring adequate protection of the public health, safety, and welfare and minimizing environmental damage, in accordance with the site selection and cleanup criteria established by the department. Approximately 13,000 tanks registered by the permit division participate in the underground storage reimbursement program. The Motor Fuel Trust section administering the program is staffed by eight employees.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. BASIS OF PRESENTATION

The accompanying financial statement has been prepared on a cash basis of accounting, with collections recognized when received and disbursements reflected when paid. As such, the accompanying financial statement does not reflect the receivables and related payables associated with the activities of the fund.

#### **B.** REPORTING ENTITY

R.S. 30:2195.5 requires the Motor Fuels Underground Storage Tank Trust Fund, a special revenue fund administered by DEQ, to be audited annually. Accordingly, the accompanying financial statement reflects only the financial activity of the special revenue fund. Amounts included in this financial statement are also included in the annual fiscal report for DEQ, Office of Management and Finance. Amounts included in the annual fiscal report of DEQ, Office of Management and Finance, are also included in the Comprehensive Annual Financial Report for the State of Louisiana, which is audited annually by the Legislative Auditor.

#### C. RECEIPTS AND DISBURSEMENTS

#### **Receipts**

Bulk distribution fees, annual assessment fees, interest earnings, and other receipts are recorded when the receipts are deposited in the depository bank and classified by the State Treasurer's Office.

#### **Disbursements**

Disbursements for claims are made for reimbursements for rehabilitation and remediation of sites contaminated by a release from a motor fuel underground storage tank when the owner is an eligible participant, and payments to the third party who brings a claim against an owner because of damages sustained by a release into the groundwater or subsurface soils and who has obtained a final judgment in said action against an owner who is in substantial compliance with the laws, rules, and regulations at the time the release occurred. R.S. 30:2195.4 provides the procedures for disbursements from the trust fund.

Other disbursements are made for the annual independent audit of the Motor Fuels Underground Storage Tank Trust Fund as per R.S. 30:2195.5 and court reporter services required for the Advisory Board meetings outlined in R.S. 30:2195.8(C).

#### 2. CASH

At June 30, 2009, cash is composed of deposits with the state treasury totaling \$45,497,310. Cash balances held and controlled by the state treasurer are secured from risk by the state treasurer through separate custodial agreements, and the risk disclosures required by accounting principles generally accepted in the United States of America are included within the state's basic financial statements.

### 3. BULK DISTRIBUTION AND ANNUAL ASSESSMENT FEES

Act 1014 of 1990 amended R.S. 30:2195.3, effective September 1, 1990, and required the collection of a bulk distribution fee by the bulk fuel dealer based on a charge for each separate withdrawal of motor fuel at a rate of \$13.50 per 9,000 gallons. Act 176 of 1993, effective August 15, 1993, amended R.S. 30:2195.3 to increase the bulk distribution fee by the bulk fuel dealer based on a charge for each separate withdrawal of motor fuel at a rate of \$27 per 9,000 gallons. Act 336 of 1995, effective June 15, 1995, amended R.S. 30:2195.3 to increase the bulk distribution fee by the bulk fuel dealer based on a charge for each separate withdrawal of motor fuel at a rate of \$72 per 9,000 gallons. Fees not received in a timely manner are subject to a late penalty of an additional 5% per month of the calculated fee that is not remitted. In addition, a fee not to exceed \$275 per year per eligible underground motor fuel storage tank storing new or used motor oil is assessed to all owners of such tanks in accordance with R.S. 30:2195.3(B). New or used motor oil fees not received within 15 days of the due date will be charged a late

payment fee. Any late payment fee is calculated from the due date on the invoice. Payments not received by the department by the fifteenth day from the due date will be assessed a 5% late payment fee on the original assessed fee. Payments not received by the department by the thirtieth day from the due date will be assessed an additional 5% late payment fee on the original assessed fee. Payments not received by the department by the sixtieth day from the due date will be assessed an additional 5% late payment fee on the original assessed fee. Failure to pay the prescribed application fee or annual fee within 90 days after the due date shall constitute a violation and shall subject the person to applicable enforcement actions under the act including, but not limited to, revocation or suspension of the applicable permit, license, registration, or variance.

On July 6, 2004, Act 692 of 2004 became effective and amended R.S. 30:2194-R.S. 2195.11 as follows:

- 1. R.S. 2195.3(7) Late penalty charges shall not exceed 15% of the fee that is not remitted for a particular month. Failure to pay the fee in accordance with this provision within 90 days after the due date shall constitute a violation and shall subject the person to applicable enforcement actions under the Louisiana Environmental Quality Act, including but not limited to, revocation or suspension of the applicable permit, license, registration, or variance.
- 2. R.S. 2195.10 Releases occurring after August 1, 2001, shall be subject to additional financial responsibility for noncompliance when that noncompliance causes the release or contributed to the magnitude of the release. For a second or subsequent release caused by noncompliance, or the noncompliance contributed to the magnitude of the release, the additional financial responsibility will double. For three or more noncompliance issues that cause a release or contribute to the magnitude of a release, the release will be ineligible for participation in the Tank Trust Fund program.

On an annual basis, all owners of registered tanks are assessed a tank registration fee of \$54 for each tank. The revenue collected from the tank registration fee is deposited to the Environmental Trust Fund as provided by R.S. 30:2195(B).

Collection of the motor fuel delivery fee and new or used motor oil fees cease when the unobligated balance in the trust fund equals or exceeds \$20,000,000. The fees are reinstated when the unobligated balance in the trust fund has fallen below \$10,000,000 as provided by R.S. 30:2195.3(A)(10).

#### 4. TRANSFER FROM MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND TO ENVIRONMENTAL TRUST FUND

The Motor Fuels Underground Storage Tank Trust Fund transferred \$2,241,679 during the 2008-2009 fiscal year to the Environmental Trust Fund. R.S. 30:2195.4 (C)(2) states that if the secretary determines that funds deposited into the Environmental Trust Fund pursuant to R.S. 30:2195(B) are insufficient relative to the legislatively approved fiscal appropriation for the

Underground Storage Tank activities during a given year, the secretary may order the treasurer to transfer from the Tank Trust Fund to the Environmental Trust Fund only that amount necessary to reach the authorized ceiling. The transfer of \$2,241,679 is reported on Statement A.

### 5. TRANSFER FROM MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND TO HAZARDOUS WASTE SITE CLEANUP FUND

The Motor Fuels Underground Storage Tank Trust Fund transferred \$180,769 in fiscal year 2009 to the Hazardous Waste Site Cleanup Fund. R.S. 30:2033(A) of the Louisiana Environmental Quality Act states that upon receipt of evidence that there is an incident occurring which is of such magnitude as to require immediate action to prevent irreparable damage to the environment or a serious threat to life or safety based on recognized criteria or standards or both, the secretary may declare that an emergency exists. When an emergency exists, monies from the Hazardous Waste Site Cleanup Fund are used to defray the cost of investigation, testing, containment, control, and cleanup of a hazardous waste site pursuant to R.S. 30:2205(D). On June 25, 2002, a declaration of emergency was declared for a facility known as Burt's Chevron in Ruston, Louisiana. This site under normal circumstances would qualify for the abandoned tank program under the Motor Fuel Underground Storage Tank Trust Fund. The department transferred \$180,769 from the trust fund to the Hazardous Waste Site Cleanup Fund for reimbursement of expenses for the remediation of the site. This transfer is reported on Statement A.

#### 6. LITIGATION AND CLAIMS

At June 30, 2009, seven lawsuits are pending against the Motor Fuels Underground Storage Tank Trust Fund. The attorney for DEQ has advised that it appears probable that the trust fund will be liable for five of these seven lawsuits. The outcome of these suits is not expected to exceed \$1,277,500 in total. These amounts are not accrued in the financial statement, which is prepared on the cash basis of accounting.

#### 7. RELATED PARTY TRANSACTIONS

One member of the Motor Fuels Underground Storage Tank Trust Fund Advisory Board has ownership interests in a company that received disbursements from the Motor Fuels Underground Storage Tank Trust Fund during the 2009 fiscal year. Stephen J. Burnham has a 100% ownership interest in Engineering Associates, Inc., which received \$445,698 in payments from the fund.

#### OTHER REPORT REQUIRED BY

#### **GOVERNMENT AUDITING STANDARDS**

The following pages contain a report on internal control over financial reporting and on compliance and other matters as required by *Government Auditing Standards*, issued by the Comptroller General of the United States. This report is based solely on the audit of the financial statement and includes, where appropriate, any significant deficiencies and/or material weaknesses in internal control or compliance and other matters that would be material to the presented financial statement.

MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND\_\_\_\_\_



July 8, 2010

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statement Performed in Accordance With Government Auditing Standards

MOTOR FUELS UNDERGROUND STORAGE TANK TRUST FUND DEPARTMENT OF ENVIRONMENTAL QUALITY STATE OF LOUISIANA

Baton Rouge, Louisiana

We have audited the financial statement of the Motor Fuels Underground Storage Tank Trust Fund, a special revenue fund within the Department of Environmental Quality, as of and for the year ended June 30, 2009, and have issued our report thereon dated July 8, 2010. Our report was modified to include an explanatory paragraph describing the individual fund presentation and an explanatory paragraph describing the use of the cash basis of accounting. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Motor Fuels Underground Storage Tank Trust Fund's internal control over financial reporting as a basis for determining our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Motor Fuels Underground Storage Tank Trust Fund's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Motor Fuels Underground Storage Tank Trust Fund's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's

financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Motor Fuels Underground Storage Tank Trust Fund's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Motor Fuels Underground Storage Tank Trust Fund, Department of Environmental Quality and its management, others within the entity, and the Louisiana Legislature and is not intended to be, and should not be, used by anyone other than these specified parties. Under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

Respectfully submitted,

Daryl G. Purpera, CPA, CFE

Legislative Auditor

ELM:ETM:BQD:THC:dl

MFUSTTF 2009