

STATUS OF COMMUNITY DEVELOPMENT BLOCK GRANT
DISASTER RECOVERY FUNDING
AS OF DECEMBER 31, 2011



PERFORMANCE AUDIT SERVICES
INFORMATIONAL REPORT
ISSUED AUGUST 1, 2012

**LOUISIANA LEGISLATIVE AUDITOR
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EMILY WILSON, PERFORMANCE AUDIT MANAGER,
AT 225-339-3800.**

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LOUISIANA LEGISLATIVE AUDITOR
DARYL G. PURPERA, CPA, CFE

August 1, 2012

The Honorable John A. Alario, Jr.,
President of the Senate
The Honorable Charles E. "Chuck" Kleckley,
Speaker of the House of Representatives

Dear Senator Alario and Representative Kleckley:

This report provides information on the Community Development Block Grant (CDBG) disaster recovery funding the State of Louisiana received as a result of Hurricanes Katrina and Rita and Hurricanes Gustav and Ike. Specifically, this report provides the status of the allocations, obligations, and expenditures of CDBG funds as of December 31, 2011. We obtained this information with the assistance of the Office of Community Development Disaster Recovery Unit (OCD/DRU) staff. I hope this report will benefit you in your legislative decision-making process.

We would like to express our appreciation to the management and staff of OCD/DRU for their assistance during this audit.

Sincerely,

Daryl G. Purpera, CPA, CFE
Legislative Auditor

DGP/ch

CDBG 2012

Louisiana Legislative Auditor

Daryl G. Purpera, CPA, CFE



Informational Report: Status of Community Development Block Grant Disaster Recovery Funding, as of December 31, 2011

August 2012

Audit Control # 40120005

Executive Summary

This informational report provides the status as of December 31, 2011, of the allocations,¹ obligations,² and expenditures of Community Development Block Grant (CDBG) disaster recovery funds the State of Louisiana received from the United States Department of Housing and Urban Development as a result of Hurricanes Katrina and Rita and Hurricanes Gustav and Ike. This report follows up on information we provided to the Select Committee on Hurricane Recovery in March 2010. We obtained this information with the assistance of the Office of Community Development Disaster Recovery Unit (OCD/DRU) staff. Appendix A contains our scope and methodology. The objectives and the results of our work are as follows:

Objective 1: What are the CDBG allocations, obligations, and expenditures for Hurricanes Katrina and Rita as of December 31, 2011?

Results: As of December 31, 2011, Louisiana has allocated approximately \$13.2 billion in CDBG funds to various Hurricanes Katrina and Rita-related programs. Of this amount, approximately \$13.0 billion (98%) has been obligated. Of the allocated amount, approximately \$11.8 billion (89%) has been expended and \$1.4 billion (11%) remains. See Appendix B for a breakdown of CDBG allocations, obligations, and expenditures categorized by individual programs and by award and non-award expenditures.

Objective 2: What are the CDBG allocations, obligations, and expenditures for Hurricanes Gustav and Ike as of December 31, 2011?

Results: As of December 31, 2011, Louisiana has allocated approximately \$1.1 billion in CDBG funds to various Hurricanes Gustav and Ike-related programs. Of this amount, approximately \$938.6 million (86%) has been obligated. Of the allocated amount, approximately \$217 million (20%) has been expended and \$876 million (80%) remains. See Appendix C for a breakdown of CDBG allocations, obligations, and expenditures categorized by individual programs and by award and non-award expenditures.

¹ Allocated funds are appropriated funds assigned to a particular disaster recovery program by OCD/DRU.

² Obligated funds are allocated funds that have been pledged to be spent for a specific purpose by an entity in a cooperative endeavor agreement, contract, or loan agreement.

Background

The Community Development Block Grant (CDBG) program at the United States Department of Housing and Urban Development is a flexible program that provides resources to assist communities with a wide range of developmental needs. The CDBG program works to ensure decent affordable housing, to provide services to the most vulnerable in our communities, and to create jobs through the expansion and retention of businesses.

In response to disasters, Congress can appropriate additional funding for the CDBG program as disaster recovery grants to rebuild the affected areas and provide seed money to start the recovery process. These communities must have significant unmet recovery needs and the capacity to carry out a disaster recovery program. In Louisiana, Hurricanes Katrina, Rita, Gustav, and Ike met these criteria. The Office of Community Development Disaster Recovery Unit (OCD/DRU) administers the disaster recovery funds related to these hurricanes.

Hurricanes Katrina and Rita occurred in August and September of 2005, respectively. As of December 31, 2011, Congress has appropriated approximately \$13.2 billion to the state in CDBG funds to assist with recovery efforts related to these disasters.

Hurricanes Gustav and Ike occurred in September of 2008. As of December 31, 2011, Congress has appropriated approximately \$1.1 billion to the state in CDBG funds to assist with recovery efforts related to these disasters.

Objective 1: What are the CDBG allocations, obligations, and expenditures for Hurricanes Katrina and Rita as of December 31, 2011?

As of December 31, 2011, OCD/DRU has allocated³ approximately \$13.2 billion in CDBG funds to various Hurricanes Katrina and Rita-related programs. Of this amount, approximately \$13.0 billion (98%) has been obligated.⁴ Of the allocated amount, approximately \$11.8 billion (89%) has been expended and \$1.4 billion (11%) remains. Exhibit 1 provides a summary of CDBG allocations, obligations, and expenditures by program type for Hurricanes Katrina and Rita.

Exhibit 1 Summary of CDBG Funds by Program Type Hurricanes Katrina and Rita As of December 31, 2011				
Program Type	Amount Allocated	Amount Obligated	Amount Allocated Remaining to be Spent	% Allocated Remaining to be Spent
Housing	\$11,343,610,179	\$11,213,454,396	\$647,885,732	5.7%
Infrastructure	1,375,047,731	1,363,355,934	660,916,444	48.1%
Economic Development	322,555,663	312,194,762	44,198,534	13.7%
Administration, Planning, & Technical Assistance	196,740,475	122,726,436*	104,967,330	53.4%
Total All Programs	\$13,237,954,048	\$13,011,731,528	\$1,457,968,040	11.0%
*According to OCD/DRU, because these costs are primarily staff salaries and operating costs, they are not considered "obligated" because they are not tied up by a cooperative endeavor agreement, contract, or loan agreement. Source: Prepared by legislative auditor's staff using information from ISIS and provided by OCD/DRU; totals verified but unaudited by legislative auditor's staff.				

Appendix B provides the CDBG allocations, obligations, and expenditures categorized by individual program for Hurricanes Katrina and Rita as of December 31, 2011. This appendix also includes a breakdown of expenditures by award and non-award (i.e., administration, technical assistance, and program delivery expenditures).

³ Allocated funds are appropriated funds assigned to a particular disaster recovery program by OCD/DRU.

⁴ Obligated funds are allocated funds that have been pledged to be spent for a specific purpose by an entity in a cooperative endeavor agreement, contract, or loan agreement.

Objective 2: What are the CDBG allocations, obligations, and expenditures for Hurricanes Gustav and Ike as of December 31, 2011?

As of December 31, 2011, Louisiana has allocated approximately \$1.1 billion in CDBG funds to various Hurricanes Gustav and Ike-related programs. Of this amount, approximately \$938.6 million (86%) has been obligated. Of the allocated amount, approximately \$217 million (20%) has been expended and \$876 million (80%) remains. Exhibit 2 provides a summary of CDBG allocations, obligations, and expenditures by program type for Hurricanes Gustav and Ike.

Exhibit 2 Summary of CDBG Funds by Program Type Hurricanes Gustav and Ike As of December 31, 2011				
Program Type	Amount Allocated	Amount Obligated	Amount Allocated Remaining to be Spent	% Allocated Remaining to be Spent
Parish	\$562,526,122	\$526,949,223	\$523,578,861	93.1%
Housing	127,282,672	116,102,543	109,719,159	86.2%
Infrastructure	182,497,337	119,150,458	130,540,146	71.5%
Economic Development	57,232,433	46,012,433	39,104,238	68.3%
Agriculture	59,766,594	59,766,594	1,593,237	2.7%
Fisheries	34,740,899	31,503,017	10,784,222	31.0%
Administration, Planning, & Technical Assistance	68,936,234	39,123,190*	60,668,872	88.0%
Total All Programs	\$1,092,982,291	\$938,607,458	\$875,988,735	80.2%
*According to OCD/DRU, because these costs are primarily staff salaries and operating costs, they are not considered "obligated" because they are not tied up by a cooperative endeavor agreement, contract, or loan agreement. Source: Prepared by legislative auditor's staff using information from ISIS and provided by OCD/DRU; totals verified but unaudited by legislative auditor's staff.				

Appendix C provides the CDBG allocations, obligations, and expenditures categorized by individual program for Hurricanes Gustav and Ike as of December 31, 2011. This appendix also includes a breakdown of expenditures by award and non-award (i.e., administration, technical assistance, and program delivery expenditures).

APPENDIX A: SCOPE AND METHODOLOGY

Louisiana Revised Statute 25:513(D)(4) directs the Louisiana Legislative Auditor to conduct performance audits, program evaluations, and other studies to enable the legislature and its committees to evaluate the efficiency, effectiveness, and operation of state programs and activities. This informational report provides the status of the allocations, obligations, and expenditures of Community Development Block Grant (CDBG) disaster recovery funding the State of Louisiana received from the United States Department of Housing and Urban Development as a result of Hurricanes Katrina and Rita and Hurricanes Gustav and Ike, as of December 31, 2011. This report follows up on information we provided to the Select Committee on Hurricane Recovery in March 2010. We obtained this information with the assistance of the Office of Community Development Disaster Recovery Unit (OCD/DRU) staff. Because this is an informational report, we did not conduct this project in accordance with all governmental auditing standards. The objectives were to answer the following questions:

1. What are the CDBG allocations, obligations, and expenditures for Hurricanes Katrina and Rita as of December 31, 2011?
2. What are the CDBG allocations, obligations, and expenditures for Hurricanes Gustav and Ike as of December 31, 2011?

To answer the audit objectives, we conducted the following procedures:

- Met with OCD/DRU staff to obtain allocated, obligated, and expended CDBG funds data.
- Worked with Louisiana Legislative Auditor Financial Audit Services staff to obtain corroborating data on expenditures from ISIS (both award and non-award expenditures) to support OCD/DRU's expenditure data.
- Met with OCD/DRU staff and Louisiana Legislative Auditor Financial Audit Services staff to ensure the proper categorization of award and non-award expenditures because of changes to ISIS codes since start of program.

APPENDIX B:
CDBG ALLOCATIONS, OBLIGATIONS, AND EXPENDITURES BY PROGRAM
HURRICANES KATRINA AND RITA
AS OF DECEMBER 31, 2011

Program	Amount Allocated	Amount Obligated	% Obligated	Award Expenditures	Non-Award Expenditures*	Total Expenditures	Amount of Allocated Remaining to be Spent	% Allocated Remaining to be Spent
HOUSING PROGRAMS								
Homeowners Assistance	\$9,583,938,929	\$9,492,305,194	99.04%	\$8,487,121,619	\$966,811,385	\$9,453,933,004	\$130,005,925	1.36%
Louisiana Land Trust**	216,000,000	216,000,000	100.00%	193,576,292	0	193,576,292	22,423,708	10.38%
Small Rental Property***	662,857,250	629,624,299	94.99%	331,311,776	129,509,004	460,820,780	202,036,470	30.48%
LIHTC/CDBG Piggyback	581,046,000	581,046,000	100.00%	480,240,566	2,437,792	482,678,358	98,367,642	16.93%
Soft Seconds	75,000,000	70,500,000	94.00%	0	0	0	75,000,000	100.00%
Supportive Housing Services	72,730,000	72,730,000	100.00%	21,253,156	0	21,253,156	51,476,844	70.78%
First Time Homebuyer Pilot Program	49,198,000	49,198,000	100.00%	31,710,521	505,212	32,215,733	16,982,267	34.52%
Non-Profit Rebuilding	26,000,000	25,935,501	99.75%	5,896,899	1,278,374	7,175,273	18,824,727	72.40%
Homelessness Supports and Housing	25,900,000	25,900,000	100.00%	15,587,277	1,048,761	16,636,038	9,263,962	35.77%
Housing Development Loan Fund	16,570,000	16,080,000	97.04%	2,354,272	0	2,354,272	14,215,728	85.79%
Building Code Enforcement	16,230,000	16,220,831	99.94%	15,920,831	0	15,920,831	309,169	1.90%
Contaminated Drywall	5,000,000	5,000,000	100.00%	623,020	30,553	653,573	4,346,427	86.93%
Rapid Re-housing	5,000,000	5,000,000	100.00%	3,347,108	40,746	3,387,854	1,612,146	32.24%
Plaquemines Parish Rehabilitation	4,000,000	4,000,000	100.00%	1,462,459	192,541	1,655,000	2,345,000	58.63%
Land Assembly Operations	2,070,000	2,070,000	100.00%	1,912,193	0	1,912,193	157,807	7.62%

Program	Amount Allocated	Amount Obligated	% Obligated	Award Expenditures	Non-Award Expenditures*	Total Expenditures	Amount of Allocated Remaining to be Spent	% Allocated Remaining to be Spent
Support to Community Based Programs	\$2,070,000	\$1,844,571	89.11%	\$1,552,090	\$0	\$1,552,090	\$517,910	25.02%
Total Housing Programs	\$11,343,610,179	\$11,213,454,396	98.85%	\$9,593,870,079	\$1,101,854,368	\$10,695,724,447	\$647,885,732	5.71%
INFRASTRUCURE PROGRAMS								
Long Term Community Recovery	\$699,157,641	\$698,557,641	99.91%	\$283,502,105	\$0	\$283,502,105	\$415,655,536	59.45%
Primary and Secondary Education	243,750,000	243,723,298	99.99%	129,484,167	0	129,484,167	114,265,833	46.88%
Ratepayer Mitigation	200,000,000	200,000,000	100.00%	200,000,000	0	200,000,000	0	0.00%
Local Government	172,697,731	163,867,029	94.89%	72,731,786	24,549	72,756,335	99,941,396	57.87%
Infrastructure Program Delivery	30,692,359	30,692,359	100.00%	0	20,588,701	20,588,701	\$10,103,658	32.92%
Fisheries Assistance	28,750,000	26,515,607	92.23%	7,678,197	121,782	7,799,979	20,950,021	72.87%
Total Infrastructure Programs	\$1,375,047,731	\$1,363,355,934	99.15%	\$693,396,255	\$20,735,032	\$714,131,287	\$660,916,444	48.06%
ECONOMIC DEVELOPMENT PROGRAMS								
Small Firm Recovery Loan & Grant and Admin	\$166,763,972	\$166,763,972	100.00%	\$164,909,577	\$568,599	\$165,478,176	\$1,285,796	0.77%
Recovery Workforce Training	38,000,000	38,000,000	100.00%	36,987,163	0	36,987,163	1,012,837	2.67%
Small Firm Recovery Loan & Grant – PROP	34,250,257	25,889,356	75.59%	4,979,010	0	4,979,010	29,271,247	85.46%
Louisiana Tourism Marketing	28,500,000	28,500,000	100.00%	28,494,212	0	28,494,212	5,788	0.02%
Research Commercialization/ Educational Enhancement	28,500,000	28,500,000	100.00%	26,199,010	0	26,199,010	2,300,990	8.07%
Small Firm Recovery Loan & Grant - Innovation	10,000,000	8,000,000	80.00%	109,678	0	109,678	9,890,322	98.90%
Technical Assistance to Small Firms	9,977,793	9,977,793	100.00%	9,977,793	0	9,977,793	0	0.00%

Program	Amount Allocated	Amount Obligated	% Obligated	Award Expenditures	Non-Award Expenditures*	Total Expenditures	Amount of Allocated Remaining to be Spent	% Allocated Remaining to be Spent
Louisiana Bridge Loan	\$6,563,641	\$6,563,641	100.00%	\$6,132,087	\$0	\$6,132,087	\$431,554	6.57%
Total Economic Development	\$322,555,663	\$312,194,762	96.79%	\$277,788,530	\$568,599	\$278,357,129	\$44,198,534	13.70%
ADMINISTRATION, PLANNING, & TECHNICAL ASSISTANCE								
State Administration	\$173,037,000	\$99,968,212	57.77%	\$0	\$71,164,086	71,164,086	101,872,914	58.87%
Planning [^]	15,500,000	15,053,244	97.12%	4,059,211	9,523,388	13,582,599	1,917,401	12.37%
Environmental Clearance ^{^^}	6,783,475	6,783,475	100.00%	0	6,467,378	6,467,378	316,097	4.66%
State Technical Assistance	1,420,000	921,505	64.89%	0	559,082	559,082	860,918	60.63%
Total Administration, Planning, & Technical Assistance	\$196,740,475	\$122,726,436	62.38%	4,059,211	\$87,713,934	\$91,773,145	\$104,967,330	53.35%
Total CDBG Programs for Hurricanes Katrina and Rita	\$13,237,954,048	\$13,011,731,528	98.29%	\$10,569,114,075	\$1,210,871,933	\$11,779,986,008	\$1,457,968,040	11.01%
<p>* Non-award expenditures include funds for administration, technical assistance, and program delivery.</p> <p>**Award expenditures for this program may include administrative expenditures such as salaries, office rent, etc.</p> <p>***Non-award expenditures include subcontractor payments that may include direct services to program participants.</p> <p>[^] Award expenditures represent funds provided to local governments for planning activities.</p> <p>^{^^} Any program or project that involves direct payment for construction is federally mandated to have an environmental clearance prior to implementation.</p> <p>Source: Prepared by legislative auditor's staff using information from ISIS and provided by OCD/DRU; totals verified but unaudited by legislative auditor's staff.</p>								

APPENDIX C:
CDBG ALLOCATIONS, OBLIGATIONS, AND EXPENDITURES BY PROGRAM
HURRICANES GUSTAV AND IKE
AS OF DECEMBER 31, 2011

Program	Amount Allocated	Amount Obligated	% Obligated	Award Expenditures	Non-Award Expenditures*	Total Expenditures	Amount of Allocated Remaining to be Spent	% Allocated Remaining to be Spent
PARISH PROGRAM								
Allocation to Parishes – Program	\$559,702,000	\$524,125,101	93.64%	\$32,763,273	\$5,382,033	\$38,145,306	\$521,556,694	93.18%
Parish Administration	2,824,122	2,824,122	100.00%	0	801,955	801,955	2,022,167	71.60%
Total Parish Program	\$562,526,122	\$526,949,223	93.68%	\$32,763,273	\$6,183,988	\$38,947,261	\$523,578,861	93.08%
HOUSING PROGRAMS								
Parish - Affordable Rental	\$14,000,000	\$14,000,000	100.00%	\$321,845	\$0	\$321,845	\$13,678,155	97.70%
State - Affordable Rental	53,700,000	49,602,543	92.37%	9,095,461	0	9,095,461	44,604,539	83.06%
Homelessness Prevention	4,082,672	2,000,000	48.99%	303,408	255,550	558,958	3,523,714	86.31%
Piggyback Program	35,000,000	35,000,000	100.00%	7,587,249	0	7,587,249	27,412,751	78.32%
Public/Supportive Housing - State	15,500,000	15,500,000	100.00%	0	0	0	15,500,000	100.00%
Non-Profit Homeowner Rehabilitation	5,000,000	0	0.00%	0	0	0	5,000,000	100.00%
Total Housing Programs	\$127,282,672	\$116,102,543	91.22%	\$17,307,963	\$255,550	\$17,563,513	\$109,719,159	86.20%
INFRASTRUCTURE PROGRAMS								
Interoperable Communications	\$17,099,040	\$17,099,040	100.00%	\$12,118,583	\$0	\$12,118,583	\$4,980,457	29.13%
Coastal Communities Recovery	30,398,297	30,398,297	100.00%	0	14,834	14,834	30,383,463	99.95%

Program	Amount Allocated	Amount Obligated	% Obligated	Award Expenditures	Non-Award Expenditures*	Total Expenditures	Amount of Allocated Remaining to be Spent	% Allocated Remaining to be Spent
Municipal Infrastructure	\$35,000,000	\$32,653,121	93.29%	\$592,732	\$231,042	\$823,774	\$34,176,226	97.65%
State Cost-Share Reserves	20,000,000	0	0.00%	0	0	0	20,000,000	100.00%
Economic Development and Growth Infrastructure	80,000,000	39,000,000	48.75%	39,000,000	0	39,000,000	41,000,000	51.25%
Total Infrastructure Programs	\$182,497,337	\$119,150,458	65.29%	\$51,711,315	\$245,876	\$51,957,191	\$130,540,146	71.53%
ECONOMIC DEVELOPMENT PROGRAMS								
Economic Revitalization Program	\$43,932,433	\$34,332,433	78.15%	\$17,762,305	\$0	\$17,762,305	\$26,170,128	59.57%
Innovation Grant Program	13,300,000	11,680,000	87.82%	219,523	146,367	365,890	12,934,110	97.25%
Total Economic Development Programs	\$57,232,433	\$46,012,433	80.40%	\$17,981,828	\$146,367	\$18,128,195	\$39,104,238	68.33%
AGRICULTURE PROGRAMS								
Agri-business Recovery Loan Assistance	\$9,729,862	\$9,364,432	96.24%	\$9,001,000	102,556	\$9,103,556	\$626,306	6.44%
Agriculture Administration	908,870	908,870	100.00%	0	573,143	573,143	335,727	36.94%
Farm Recovery Loan and Grant	39,127,862	39,493,292	100.93%	38,278,216	310,356	38,588,572	539,290	1.38%
La Critical Farm Infrastructure	10,000,000	10,000,000	100.00%	9,908,086	0	9,908,086	91,914	0.92%
Total Agriculture Programs	\$59,766,594	\$59,766,594	100.00%	\$57,187,302	\$986,055	\$58,173,357	\$1,593,237	2.67%
FISHERIES PROGRAMS								
Commercial Fisherman G&L	\$14,998,090	\$14,998,090	100.00%	\$14,832,433	\$165,657	\$14,998,090	\$0	0.00%
Fishing Industry Modernization	100,000	100,000	100.00%	85,409	0	85,409	14,591	14.59%
Fisheries Administration	699,922	699,922	100.00%	0	439,822	439,822	260,100	37.16%
Fisheries Technical Assistance	125,000	125,000	100.00%	0	0	0	125,000	100.00%

Program	Amount Allocated	Amount Obligated	% Obligated	Award Expenditures	Non-Award Expenditures*	Total Expenditures	Amount of Allocated Remaining to be Spent	% Allocated Remaining to be Spent
Sustainable Coastal Communities	\$7,925,000	\$7,275,000	91.80%	\$97,050	\$31,300	\$128,350	\$7,796,650	98.38%
Vessel Monitoring System	2,587,882	0	0.00%	0	0	0	2,587,882	100.00%
Wholesale Dealer Broker G&L	8,305,005	8,305,005	100.00%	8,164,496	140,509	8,305,005	0	0.00%
Total Fisheries Programs	\$34,740,899	\$31,503,017	90.68%	\$23,179,388	\$777,288	\$23,956,676	\$10,784,223	31.04%
ADMINISTRATION, PLANNING, & TECHNICAL ASSISTANCE								
Comprehensive Resiliency	\$13,300,000	\$9,056,028	68.09%	\$1,010,505	\$0	\$1,010,505	\$12,289,495	92.40%
Administration	49,766,755	29,206,047	58.69%	0	6,545,743	6,545,743	43,221,012	86.85%
Planning/Technical Assistance	5,869,479	861,115	14.67%	0	711,115	711,115	5,158,364	87.88%
Total Administration, Planning, & Technical Assistance	\$68,936,234	\$39,123,190	56.75%	\$1,010,505	\$7,256,858	\$8,267,363	\$60,668,871	88.01%
Total CDBG Programs for Hurricanes Gustav and Ike	\$1,092,982,291	\$938,607,458	85.88%	\$201,141,574	\$15,851,982	\$216,993,556	\$875,988,735	80.15%
* Non-award expenditures include funds for administration, technical assistance, and program delivery. Source: Prepared by legislative auditor's staff using information from ISIS and provided by OCD/DRU; totals verified but unaudited by legislative auditor's staff.								