

DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA



FINANCIAL STATEMENT AUDIT  
ISSUED APRIL 7, 2010

**LEGISLATIVE AUDITOR  
1600 NORTH THIRD STREET  
POST OFFICE BOX 94397  
BATON ROUGE, LOUISIANA 70804-9397**

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Under the provisions of state law, this report is a public document. A copy of this report has been submitted to the Governor, to the Attorney General, and to other public officials as required by state law. A copy of this report has been made available for public inspection at the Baton Rouge and New Orleans offices of the Legislative Auditor.

This document is produced by the Legislative Auditor, State of Louisiana, Post Office Box 94397, Baton Rouge, Louisiana 70804-9397 in accordance with Louisiana Revised Statute 24:513. Five copies of this public document were produced at an approximate cost of \$17.60. This material was produced in accordance with the standards for state agencies established pursuant to R.S. 43:31. This report is available on the Legislative Auditor's Web site at [www.la.la.gov](http://www.la.la.gov). When contacting the office, you may refer to Agency ID No. 3402 or Report ID No. 80090121 for additional information.

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LOUISIANA LEGISLATIVE AUDITOR  
DARYL G. PURPERA, CPA

March 1, 2010

Independent Auditor's Report

**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
New Orleans, Louisiana**

We have audited the accompanying financial statements of the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund, as of and for the year ended June 30, 2009, as listed in the table of contents. These financial statements are the responsibility of management of the Drinking Water Revolving Loan Fund program. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in note 1, the accompanying financial statements present only the Drinking Water Revolving Loan Fund, and do not purport to, and do not, present fairly the financial position of the State of Louisiana, the Louisiana Department of Health and Hospitals, or the Office of Public Health and its changes in financial position, including cash flows, in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund as of June 30, 2009, and its changes in financial position, including cash flows, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 1, 2010, on our consideration of the Drinking Water Revolving Loan Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, and contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

In addition, we have issued a report dated March 1, 2010, on our consideration of the Drinking Water Revolving Loan Fund's internal control over compliance with certain laws and regulations, and our tests of its compliance with those laws and regulations, in accordance with the *Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs*.

Our audit was conducted for the purpose of forming an opinion on the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund's financial statements. The accompanying supplemental information listed in the table of contents is presented for the purpose of additional analysis and is not a required part of the financial statements of the Drinking Water Revolving Loan Fund. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

Respectfully submitted,



Daryl G. Purpera, CPA  
Legislative Auditor - Elect

KSH:ETM:BQD:THC:sr

DWRLF09

**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
PROPRIETARY FUND - ENTERPRISE FUND**

**Statement of Net Assets, June 30, 2009**

**ASSETS**

Current assets:

Cash in state treasury (note 2)	\$22,560,633
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Receivables - due from others (note 3)	4,614,298
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Total current assets	<u>27,174,931</u>
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Noncurrent assets - loans receivable (note 4)	<u>75,019,408</u>
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<b>Total assets</b>	<u><u>102,194,339</u></u>
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**LIABILITIES**

Current liabilities - accounts payable and accruals (note 7)	<u>450,850</u>
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<b>NET ASSETS - Unrestricted</b>	<u><u>\$101,743,489</u></u>
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The accompanying notes are an integral part of this statement.

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**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
PROPRIETARY FUND - ENTERPRISE FUND**

**Statement of Revenues, Expenses, and  
Changes in Fund Net Assets  
For the Fiscal Year Ended June 30, 2009**

**OPERATING REVENUES**

Federal funds - set-aside programs	\$2,003,827
Interest earned on loans receivable	2,599,810
Interest earned on cash in state treasury	302,116
Administrative fees	376,363
<b>Total operating revenues</b>	<u>5,282,116</u>

**OPERATING EXPENSES**

Set-aside expenses (note 5)	2,003,827
Bond issuance costs (note 8)	15,687
Commitment fee expense	15,750
Interest expense	127
<b>Total operating expenses</b>	<u>2,035,391</u>

**OPERATING INCOME**

3,246,725

Capital contributions

8,134,555**CHANGE IN NET ASSETS**

11,381,280

**NET ASSETS - BEGINNING OF YEAR**90,362,209**NET ASSETS - END OF YEAR**\$101,743,489

The accompanying notes are an integral part of this statement.

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**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
PROPRIETARY FUND - ENTERPRISE FUND**

**Statement of Cash Flows  
For the Fiscal Year Ended June 30, 2009**

**CASH FLOWS FROM OPERATING ACTIVITIES:**

Cash received from interest on loans	\$2,654,824
Cash received from interest on cash in state treasury	324,388
Cash received from administrative fees	384,337
Cash received from repayment of loan principal	3,372,757
Cash received from allocations for set-aside programs	2,042,706
Cash payments for set-aside programs	(2,042,706)
Cash payments to borrowers	(9,857,711)
<b>Net cash used by operating activities</b>	<u>(3,121,405)</u>

**CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:**

Contributed capital - Environmental Protection Agency	8,134,555
Proceeds from issuance of bonds	2,234,313
Principal paid on bonds	(2,250,000)
Bond commitment fee expense	(15,750)
Bond interest expense	(127)
<b>Net cash provided by noncapital financing activities</b>	<u>8,102,991</u>

**NET INCREASE IN CASH** 4,981,586

**CASH AT BEGINNING OF YEAR** 17,579,047

**CASH AT END OF YEAR** \$22,560,633

**RECONCILIATION OF OPERATING INCOME TO NET CASH  
USED BY OPERATING ACTIVITIES:**

Operating income	\$3,246,725
Adjustments to reconcile operating income to net cash used by operating activities:	
Bond issue costs	15,687
Bond commitment fee expense	15,750
Bond interest expense	127
Changes in assets and liabilities:	
Decrease in accounts receivable	125,017
(Increase) in due from others	(878)
(Increase) in loans receivable	(6,484,954)
(Decrease) in accounts payable and accrued expenses	(38,879)
<b>Net cash used by operating activities</b>	<u><u>(\$3,121,405)</u></u>

The accompanying notes are an integral part of this statement.

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## INTRODUCTION

The Louisiana Department of Health and Hospitals, Office of Public Health (DHH-OPH) is a department of the State of Louisiana. DHH-OPH was created in accordance with Louisiana Revised Statutes (R.S.) 36:251(c) and 258(b) as a part of the executive branch of government. DHH-OPH is charged with protection of the public health of residents of the State of Louisiana.

The Drinking Water Revolving Loan Fund (DWRLF) program was established pursuant to the federal Safe Drinking Water Act Amendments of 1996 (SDWA). The DWRLF program provides financial assistance to both publicly and privately owned community water systems and nonprofit noncommunity water systems for projects eligible under the SDWA. The DWRLF program presently operates under R.S. 40:2821-2826. These statutes establish a DWRLF program capitalized by federal grants (Capitalization Grants for Drinking Water State Revolving Fund, CFDA 66.468), state funds when required or available, and any other funds generated by the operation of the program. The DWRLF program provides assistance through loans for infrastructure projects and other assistance in the form of set-aside activities for program administration, technical assistance, state program management, local assistance, and other state programs. All efforts are directed toward improving drinking water quality by assisting systems in providing drinking water that meets established standards and that achieves the goals of the SDWA.

The DHH-OPH is responsible for the operations and administration of the DWRLF program. DHH-OPH is authorized to apply for and accept capitalization grants from the United States Environmental Protection Agency, to establish assistance priorities, to perform oversight and other related activities, and to provide financial administration of the set-aside and loan accounts for the DWRLF program.

The DWRLF does not have any full-time employees. However, time spent on the DWRLF program by employees of DHH-OPH is captured and the DWRLF subsequently reimburses DHH-OPH for salaries and benefits as well as other operating expenses of the fund.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. BASIS OF PRESENTATION

The accompanying financial statements have been prepared on the full accrual basis in accordance with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting principles and reporting standards. These principles are found in the *Codification of Governmental Accounting and Financial Reporting Standards*, published by the GASB. Management of the fund applies all GASB pronouncements as well as Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements. Management has elected to follow GASB statements issued after November 30, 1989, rather than the FASB statements.

**B. REPORTING ENTITY**

GASB Codification Section 2100 establishes criteria for determining the governmental reporting entity and has defined the governmental reporting entity to be the State of Louisiana. The accompanying financial statements represent activity of a fund of the State of Louisiana that is administered by DHH-OPH, a department within state government. The DWRLF is part of the primary government of the State of Louisiana.

Annually, the State of Louisiana issues a comprehensive annual financial report, which includes the activity contained in the accompanying financial statements. Those basic financial statements are audited by the Louisiana Legislative Auditor.

**C. FUND ACCOUNTING**

For the purposes of this report, the DWRLF uses a single proprietary (enterprise) fund. Proprietary funds are used to account for operations that are (a) financed and operated in a manner similar to private business enterprises where the intent of the governing body is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

**D. BASIS OF ACCOUNTING**

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. The transactions of the DWRLF are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operations are included on the Statement of Net Assets.

The DWRLF uses the accrual basis of accounting. Revenues are recognized in the accounting period when they are earned and expenses are recognized when the related liability is incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and/or producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the DWRLF are federal funds and interest earnings. Operating expenses include the set-aside expenses.

**E. BUDGETS AND BUDGETARY ACCOUNTING**

The DWRLF is budgeted annually by the Louisiana Legislature. The set-aside activities are budgeted as part of the operations of DHH-OPH in the General Appropriations Act. The Ancillary Appropriations Act (Act 49 of the 2008 Regular Session as amended) authorized expenditures of \$34,000,000 for the loan program for fiscal year 2008-2009 and allows the fund to retain resources to fund future loans and eligible program activities. Because the fund is an enterprise fund, a budgetary comparison is neither required nor presented in the financial statements.

**F. LOANS RECEIVABLE**

The DWRLF is operated as a direct loan program. The program provides loans and other financial assistance to public water systems for the purpose of planning, constructing, and rehabilitating public water systems.

The program lends federal and state monies directly to public water systems. For every \$5 provided by the federal government, the state is required to provide a matching share of \$1. The effective match share reflects a federal rate of 83.33% and a state rate of 16.67%. Recycling of principal and interest repayments from borrowing water systems allows the program to operate in perpetuity thereby benefiting other water systems wishing to borrow in the future. Borrowers pay principal and interest directly to the loan program, and all monies are deposited directly to the program. Principal repayments can only be used to make additional loans to water systems. Interest earnings on investments and loans can also be used to make additional loans. In addition, with Environmental Protection Agency (EPA) approval, interest earnings on investments and loans are used to pay off revenue bonds sold to capitalize the program by providing state matching funds.

The loans made by the DWRLF must be made at or below market interest rate with a repayment period not exceeding 20 years plus an interim construction-financing period. The current loan rate is 2.95% for new water construction/water system rehabilitation projects. In addition, water systems are charged an administrative fee of 0.5% on outstanding loan balances payable semiannually. Interest and administrative fees are calculated from the date that funds are advanced and after the final disbursement has been made, the payment schedule identified in the loan agreement is adjusted for the actual amounts disbursed.

As evidence of its obligations to pay principal and interest on the loans, each borrower must establish a dedicated source of revenue (or in the case of a privately owned system, demonstrate that there is adequate security) for repayment of the loan [42 USC 300j-12(f)(1)(C)]. For substantially all of these loans, the loan recipient issues bonds that are purchased by DHH, as administrator of the DWRLF, to secure the repayment of the principal loaned. Principal and interest on the bonds are paid to the DWRLF and upon repayment of the loan, the bonds are returned to the loan recipient. Minimum required

coverage ratios are established depending on the nature of the bonded indebtedness issued by the loan recipient as follows:

For limited tax bonds, the principal and interest due in any year on the amount borrowed shall not exceed 75% of the revenues estimated to be received from the levy of the pledged millage in the year in which the indebtedness is issued (R.S. 39:742.2).

For sales tax bonds, the total amount of principal and interest falling due in any year, together with principal and interest falling due in such year on any previously issued sales tax bonds, shall never exceed 75% of the amount of sales tax revenues estimated by the governing authority of the issue to be received by it in the calendar year in which the bonds are issued (R.S. 39:698.4).

For revenue bonds, the requirements for coverage are established contractually in the loan documents (R.S. 39:1019). Expected coverage ratios might range from 110% to 130% or more. The DWRLF goal for collections of the dedicated revenues for repayment of the loan secured by revenue bonds is 125%; however, many factors can create deviation from this goal. It is customary to use the same minimum required coverage ratio as was previously established for outstanding debt of the loan recipient.

For general obligation bonds, the requirements for coverage are statutorily set. The governing authority of the issuer is required to impose and collect annually, in excess of all other taxes, a tax on all property subject to taxation by the issuer sufficient in amount to pay the interest and the principal falling due each year, or such amount as may be required for any sinking fund necessary to retire said bonds at maturity (R.S. 39:569). Typically, the bond millage is adjusted each year so as to generate enough revenues to pay debt service in the ensuing calendar year. No coverage requirements or debt service reserves exist, because the tax can be adjusted each year *without any limitation whatsoever* to collect the appropriate amount each year.

In the case of sales tax bonds and revenue bonds, each loan recipient is also required to set up a debt service reserve fund equal to 10% of the loan amount or one year's principal and interest for the purpose of paying principal and interest should the dedicated revenues be insufficient for that purpose. The requirement to maintain a debt service reserve fund is not statutorily required, but is usual and customary for these kinds of indebtedness.

Because of the reserve requirements and the absence of any delinquent loans, there is no provision for uncollectible amounts.

#### **G. NET ASSETS**

Net assets comprise the various net earnings from operations, nonoperating revenues, and contributions of capital. Net assets generally are classified in the following components:

Invested in capital assets, net of related debt consists of all capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets consist of net assets subject to external constraints placed on net asset use by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of all other net assets that are not included in the other categories previously mentioned.

#### **H. CAPITAL CONTRIBUTIONS**

The funds drawn for loans from the EPA capitalization grants authorized by the Safe Drinking Water Act Amendments of 1996 are recorded as capital contributions.

#### **I. CAPITAL ASSETS**

Equipment is valued at historical cost and includes all items valued at or above \$5,000. Depreciation of all exhaustible capital assets of the fund is charged as an expense against operations. Depreciation for financial reporting purposes is computed by the straight-line method over the estimated useful life of the asset, generally 5 to 10 years.

#### **J. COMPENSATED ABSENCES**

DHH-OPH provides employees to work on the DWRLF program. Compensated absences, pension benefits, and postretirement benefits are provided and recorded by the department and allocated to the fund based on time worked. These allocated expenses are included in the fund financial statements; however, no liability for compensated absences or postemployment benefits is recorded in the fund financial statements and no disclosures for compensated absences, pension benefits, or postretirement benefits are included in the fund financial statements, as the ultimate liability is with the department, rather than the fund.

#### **K. ESTIMATES**

The preparation of financial statements requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**2. CASH**

As reflected on Statement A, the DWRLF has cash totaling \$22,560,633 at June 30, 2009. All monies of the fund are deposited with the State Treasurer’s Office. Cash balances are held and controlled by the state treasurer and are secured from risk by the state treasurer through separate custodial agreements, and the risk disclosures required by accounting principles generally accepted in the United States are included within the State of Louisiana’s financial statements.

**3. DUE FROM OTHERS**

As shown on Statement A, the DWRLF has a total due from others of \$4,614,298. This total is comprised of the following:

Due from the federal government - set-aside programs	\$450,850
Due from water systems	4,149,565
Due from state treasury - interest	<u>13,883</u>
 Total	 <u><u>\$4,614,298</u></u>

Of the \$4,149,565 due from water systems, \$3,643,887 is the current portion of the principal due, \$441,669 is loan interest, and \$64,009 is administrative fees on loans.

**4. LOANS RECEIVABLE**

The DWRLF makes loans to community water systems both privately and publicly owned and nonprofit noncommunity water systems for projects that meet the eligibility requirements of the program. Loans are financed by capitalization grants, state match, and revolving funds. The effective interest rate on loans is 3.45% and must be repaid over 20 years starting two years after the closing date of the loan or one year after the project is completed, whichever occurs first. As of June 30, 2009, twenty projects are complete and the remaining loan commitment balance (loans authorized less loans disbursed) totals \$6,574,155. Loans mature at various intervals through June 1, 2036. The scheduled principal payments on loans maturing in subsequent years are as follows:

Year ending June 30:	
2010	\$3,643,887
2011	4,056,300
2012	4,166,592
2013	4,146,000
2014	4,318,700
2015-2019	24,183,631
2020-2024	23,996,712
2025-2029	9,646,755
2030-2034	359,228
2035-2036	145,490
	<hr/>
Total loans receivable	<u>\$78,663,295</u>
	<hr/>
Long-term receivable portion	<u>\$75,019,408</u>

As of June 30, 2009, the DWRLF had made 34 loans to 25 water systems as follows:

<u>Water System</u>	<u>Authorized Loan Amount</u>	<u>Loans Outstanding</u>
Ascension:		
Loan 1, Series A	\$4,700,000	\$4,205,000
Loan 1, Series B	1,300,000	1,165,000
Loan 2	5,000,000	3,427,954
Buckeye	400,000	400,000
City of Natchitoches	3,500,000	2,718,000
City of Oakdale	1,492,412	1,132,412
City of Shreveport	19,540,000	15,180,000
Colyell Community Water Association:		
Loan 1	948,600	734,100
Loan 2	900,000	269,228
Culbertson Water System	598,226	330,000
French Settlement	770,067	770,067
Lafayette	2,800,000	2,516,590
Monroe	3,000,000	2,895,000
Natchitoches District 2:		
Loan 1	3,500,000	1,213,730
Loan 2	1,003,000	50,000
New Iberia:		
Loan 1	6,000,000	5,585,000
Loan 2	3,500,000	3,500,000
Point Wilhite	925,000	850,440
Savoy Swords	1,000,000	844,509
Slaughter:		
Loan 1	1,355,000	1,304,490
Loan 2	842,400	519,713
Loan 3	157,600	

DRINKING WATER REVOLVING LOAN FUND

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<u>Water System</u>	<u>Authorized Loan Amount</u>	<u>Loans Outstanding</u>
Springhill	\$7,500,000	\$7,214,186
Town of Baldwin	1,249,627	892,000
Town of Church Point	2,500,000	1,670,000
Town of Many	3,544,033	613,511
United Water Systems	400,000	360,333
Village of Quitman	480,000	375,000
Ward Two Water District of Livingston Parish:		
Loan 1	9,000,000	6,600,000
Loan 2	6,000,000	5,528,790
Waterworks District No. 1 of Desoto Parish	2,350,000	1,824,000
West Winnsboro Water System:		
Loan 1	648,093	440,000
Loan 2	500,000	431,337
Westlake	<u>3,739,905</u>	<u>3,102,905</u>
Total	<u>\$101,143,963</u>	<u>\$78,663,295</u>

The DWRLF has been awarded eleven federal grants from the EPA. These grants are available through the EPA's Automated Clearing House (ACH) Payment System and the Automated Standard Application for Payments (ASAP) System. These grants are authorized by the Safe Drinking Water Act Amendments of 1996 and require matching funds from the state. As of June 30, 2009, the EPA has awarded grants of \$130,019,700 to the state of which \$92,073,320 has been drawn: \$77,070,178 for loans and \$15,003,142 for set-aside activities. The state has provided matching funds through the year ended June 30, 2009, of \$18,779,570. The following summarizes the grants awarded, amounts drawn of each grant as of the balance sheet date, and balances available for future loans and set-aside expenses:

NOTES TO THE FINANCIAL STATEMENTS

Grant Source	Grant Amount	Cumulative Dollar Draws Set-Asides	Cumulative Dollar Draws Loans	Total Cumulative Dollars Drawn as of June 30, 2009	Remaining Grant Dollars Available as of June 30, 2009
FS996968-01-2	\$20,420,300	\$4,307,056	\$16,113,244	\$20,420,300	
FS996968-02-2	9,949,200	1,553,988	8,395,212	9,949,200	
FS996968-03-0	10,427,700	1,642,927	8,784,773	10,427,700	
FS996968-04-0	10,837,400	1,070,826	9,766,574	10,837,400	
FS996968-05-0	18,934,800		18,934,800	18,934,800	
FS996968-06-0	8,004,100	1,311,487	6,692,613	8,004,100	
FS996968-07-0	8,303,100	1,470,000	6,833,100	8,303,100	
FS996968-08-0	8,285,500	1,165,000	1,549,862	2,714,862	\$5,570,638
FS996968-09-0	11,658,600	1,511,662		1,511,662	10,146,938
FS996968-10-0	11,659,000	234,610		234,610	11,424,390
FS996968-11-0	11,540,000	735,586		735,586	10,804,414
	<u>\$130,019,700</u>	<u>\$15,003,142</u>	<u>\$77,070,178</u>	<u>\$92,073,320</u>	<u>\$37,946,380</u>

The state has provided its required matching share of federal grant awards through General Fund appropriations and the sale of revenue bonds. Cash contributions from General Fund appropriations and sales of revenue bonds have totaled \$18,779,570. Matching contributions are as follows:

	Cumulative State Match as of June 30, 2008	2009 Contribution	Cumulative State Match as of June 30, 2009
State cash contribution	<u>\$16,545,257</u>	<u>\$2,234,313</u>	<u>\$18,779,570</u>

**5. SET-ASIDE EXPENSES**

A portion of the federal grant amounts awarded by the EPA can be specified to fund set-aside activities as follows:

- Up to 4% to provide administrative and technical assistance
- Up to 2% to provide technical assistance to small water systems
- Up to 10% to provide state program management
- Up to 15% to provide assistance in the development and implementation of local drinking water protection initiatives and other local assistance and state programs

Set-aside expenses are summarized as follows:

DRINKING WATER REVOLVING LOAN FUND

	2009	Prior Years	Total
Administration	\$422,065	\$2,866,995	\$3,289,060
Small system technical assistance	100,503	1,557,305	1,657,808
State programs	1,481,259	6,874,663	8,355,922
Local assistance and state programs		2,151,202	2,151,202
<b>Total</b>	<b>\$2,003,827</b>	<b>\$13,450,165</b>	<b>\$15,453,992</b>

The amount of 2009 set-aside expenses of \$2,003,827 includes accruals of \$450,850.

**6. CHANGES IN CAPITAL ASSETS**

A summary of changes in capital assets for the fiscal year ended June 30, 2009, follows:

	Balance June 30, 2008	Additions	Deletions	Balance June 30, 2009
Equipment	\$14,655		(\$14,655)	NONE
Less accumulated depreciation	(14,655)		14,655	NONE
	<u>NONE</u>	<u>NONE</u>	<u>NONE</u>	<u>NONE</u>

The capitalization policy of the Louisiana Division of Administration, Office of Statewide Reporting and Accounting Policy is to include only those assets with an original acquisition cost of \$5,000 or more for depreciable equipment. GASB Statement No. 34 requires the recognition of depreciation on capital assets, resulting in the recognition of accumulated depreciation for current and prior years.

**7. PAYABLES**

The following is a summary of payables and accrued expenses at June 30, 2009:

Vendor payables	\$411,186
Payroll accrual	39,664
<b>Total</b>	<b>\$450,850</b>

**8. LONG-TERM LIABILITIES**

The following is a summary of bonds and other long-term debt transactions of the fund for the year ended June 30, 2009:

	Balance June 30, 2008	Additions	Reductions	Balance June 30, 2009	Portion Due Within One Year
Bonds payable	NONE	\$2,250,000	(\$2,250,000)	NONE	NONE

The fund is allowed by CFR 35.3550(g)(3) to issue general obligation or revenue bonds to derive the state match. Furthermore, the secretary of DHH, through a Resolution by Executive Order pursuant to R.S. 30:2011 *et seq.*, was authorized, for state matching purposes, to borrow through the issuance of the department's note to the Louisiana Public Facilities Authority (LPFA), a conduit issuer of serial bonds for the department and the state.

The serial bond issue, Louisiana Public Facilities Authority Revenue Bonds (Drinking Water Revolving Loan Fund Match Project) Series 2006, was issued during the fiscal year ending June 30, 2006, in an amount up to \$7,300,000. This Indenture of Trust was issued between the LPFA and Hancock Bank of Louisiana. This indebtedness was secured solely from the pledge of a portion of the revenues received by the department from loans made by the program (interest earned on loans receivable and interest earned on cash in state treasury).

The LPFA is a public trust and public corporation organized and existing for the benefit of the State of Louisiana. At the same time as the issuance of the serial bonds described above, a loan agreement was executed between LPFA and DHH for a total of \$7,300,000 to facilitate the payment of bond principal and interest. On August 28, 2008, an additional agreement was executed for \$5,000,000, and on March 10, 2009, an additional agreement was executed for \$1,000,000 for a total of \$13,300,000. Of the \$13,300,000, \$1,000,000 was issued during fiscal year 2006; \$1,500,000 was issued during fiscal year 2007; \$2,250,000 was issued during fiscal year 2008; and \$2,250,000 was issued during fiscal year 2009.

As of June 30, 2009, a total of \$6,897,613 was generated for matching fund purposes by the issuance of these serial bonds. Bond issue costs of \$102,387 were absorbed by bond proceeds and are, therefore, not required to be charged against the 4% administrative costs allowance in accordance with Drinking Water State Revolving Fund program guidelines. The \$2,250,000 of bond issued was repaid before the end of the fiscal year; therefore, no liability exists at June 30, 2009.

## 9. LITIGATION AND CLAIMS

Losses arising from judgments, claims, and similar contingencies are paid through the state's self-insurance fund operated by the Office of Risk Management, the agency responsible for the state's risk management program, or by legislative appropriation. The DWRLF has no lawsuits outstanding at June 30, 2009.

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**SUPPLEMENTAL INFORMATION SCHEDULES**  
**As of and for the Year Ended June 30, 2009**

The Drinking Water Revolving Loan Fund is considered one fund, which is comprised of a loan element and an administrative and state match element. The U.S. Environmental Protection Agency requested information on each of these elements. The supplementary information schedules 1 through 3 provide the details requested by the U.S. Environmental Protection Agency.

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**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
PROPRIETARY FUND - ENTERPRISE FUND**

**Schedule of Net Assets, by Account, June 30, 2009**

	LOAN ACCOUNT	ADMINISTRATIVE AND STATE MATCH ACCOUNT	TOTAL
<b>ASSETS</b>			
Current assets:			
Cash in state treasury	\$20,497,906	\$2,062,727	\$22,560,633
Receivables - due from others	4,549,019	65,279	4,614,298
Total current assets	25,046,925	2,128,006	27,174,931
Noncurrent assets - loans receivable	75,019,408	NONE	75,019,408
<b>Total assets</b>	<b>100,066,333</b>	<b>2,128,006</b>	<b>102,194,339</b>
<b>LIABILITIES</b>			
Current liabilities - accounts payable and accruals	450,850	NONE	450,850
<b>NET ASSETS - unrestricted</b>	<b>\$99,615,483</b>	<b>\$2,128,006</b>	<b>\$101,743,489</b>

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**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
PROPRIETARY FUND - ENTERPRISE FUND**

**Schedule of Revenues, Expenses, and  
Changes in Fund Net Assets, by Account  
For the Fiscal Year Ended June 30, 2009**

	LOAN ACCOUNT	ADMINISTRATIVE AND STATE MATCH ACCOUNT	TOTAL
	<u>ACCOUNT</u>	<u>ACCOUNT</u>	<u>TOTAL</u>
<b>OPERATING REVENUES</b>			
Federal funds - set-aside programs	\$2,003,827		\$2,003,827
Interest earned on loans receivable	2,599,810		2,599,810
Interest earned on cash in state treasury	273,968	\$28,148	302,116
Administrative fees		376,363	376,363
<b>Total operating revenues</b>	<u>4,877,605</u>	<u>404,511</u>	<u>5,282,116</u>
<b>OPERATING EXPENSES</b>			
Set-aside expenses	2,003,827		2,003,827
Bond issue costs	15,687		15,687
Commitment fee expense	15,750		15,750
Interest expense	127		127
<b>Total operating expenses</b>	<u>2,035,391</u>	<u>NONE</u>	<u>2,035,391</u>
<b>OPERATING INCOME</b>	2,842,214	404,511	3,246,725
Capital contributions	8,134,555		8,134,555
<b>CHANGE IN NET ASSETS</b>	10,976,769	404,511	11,381,280
<b>NET ASSETS - BEGINNING OF YEAR</b>	<u>88,638,714</u>	<u>1,723,495</u>	<u>90,362,209</u>
<b>NET ASSETS - END OF YEAR</b>	<u>\$99,615,483</u>	<u>\$2,128,006</u>	<u>\$101,743,489</u>

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**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
PROPRIETARY FUND - ENTERPRISE FUND**

**Schedule of Cash Flows, by Account  
For the Fiscal Year Ended June 30, 2009**

	LOAN ACCOUNT	ADMINISTRATIVE AND STATE MATCH ACCOUNT	TOTAL
<b>Cash flows from operating activities</b>			
Cash received from interest on loans	\$2,654,824		\$2,654,824
Cash received from interest on cash in state treasury	294,119	\$30,269	324,388
Cash received from administrative fees		384,337	384,337
Cash received from repayment of loan principal	3,372,757		3,372,757
Cash received from allocations for set-aside programs	2,042,706		2,042,706
Cash payments for set-aside expenses	(2,042,706)		(2,042,706)
Cash payments to borrowers	(9,857,711)		(9,857,711)
<b>Net cash provided (used) by operating activities</b>	<u>(3,536,011)</u>	<u>414,606</u>	<u>(3,121,405)</u>
<b>Cash flows from noncapital financing activities</b>			
Contributed capital - Environmental Protection Agency	8,134,555		8,134,555
Proceeds from issuance of bonds	2,234,313		2,234,313
Principal paid on bonds	(2,250,000)		(2,250,000)
Bond commitment fee expense	(15,750)		(15,750)
Bond interest expense	(127)		(127)
<b>Net cash provided by noncapital financing activities</b>	<u>8,102,991</u>	<u>NONE</u>	<u>8,102,991</u>
<b>Net increase in cash</b>	4,566,980	414,606	4,981,586
<b>Cash at beginning of the year</b>	<u>15,930,926</u>	<u>1,648,121</u>	<u>17,579,047</u>
<b>Cash at end of the year</b>	<u>\$20,497,906</u>	<u>\$2,062,727</u>	<u>\$22,560,633</u>

(Continued)

**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
PROPRIETARY FUND - ENTERPRISE FUND  
Schedule of Cash Flows, by Account, 2009**

	LOAN ACCOUNT	ADMINISTRATIVE AND STATE MATCH ACCOUNT	TOTAL
	<u>          </u>	<u>          </u>	<u>          </u>
<b>Reconciliation of operating income to net cash provided (used) by operating activities:</b>			
Operating income	\$2,842,214	\$404,511	\$3,246,725
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Bond issue costs	15,687		15,687
Bond commitment fee expense	15,750		15,750
Bond interest expense	127		127
Changes in assets and liabilities:			
Decrease in accounts receivable	117,044	7,973	125,017
(Increase) Decrease in due from others	(3,000)	2,122	(878)
(Increase) in loans receivable	(6,484,954)		(6,484,954)
(Decrease) in accounts payable and accrued expenses	<u>(38,879)</u>		<u>(38,879)</u>
<b>Net cash provided (used) by operating activities</b>	<u><u>(\$3,536,011)</u></u>	<u><u>\$414,606</u></u>	<u><u>(\$3,121,405)</u></u>

(Concluded)

**OTHER REPORTS REQUIRED BY  
GOVERNMENT AUDITING STANDARDS AND THE  
ENVIRONMENTAL PROTECTION AGENCY AUDIT GUIDE  
FOR CLEAN WATER AND DRINKING WATER  
STATE REVOLVING FUND PROGRAMS**

The following pages contain reports on compliance and internal control over financial reporting as required by *Government Auditing Standards*, issued by the Comptroller General of the United States, and on internal control and compliance with requirements applicable to the Capitalization Grants for Drinking Water Revolving Funds Program in accordance with the *Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs*.





LOUISIANA LEGISLATIVE AUDITOR  
DARYL G. PURPERA, CPA

March 1, 2010

Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance  
With *Government Auditing Standards*

**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
New Orleans, Louisiana**

We have audited the financial statements of the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water State Revolving Loan Fund, as of and for the year ended June 30, 2009, and have issued our report thereon dated March 1, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Drinking Water Revolving Loan Fund's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water State Revolving Loan Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management of the Department of Health and Hospitals, Office of Public Health and the federal awarding agency, and the Louisiana Legislature, and is not intended to be and should not be used by anyone other than these specified parties. Under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

Respectfully submitted,



Daryl G. Purpera, CPA  
Legislative Auditor - Elect

KSH:ETM:BQD:THC:sr

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LOUISIANA LEGISLATIVE AUDITOR  
DARYL G. PURPERA, CPA

March 1, 2010

Report on Compliance With Requirements Applicable to the Capitalization  
Grants for Drinking Water State Revolving Funds Program and on  
Internal Control Over Compliance in Accordance With the  
*Environmental Protection Agency Audit Guide for  
Clean Water and Drinking Water State Revolving Fund Programs*

**DRINKING WATER REVOLVING LOAN FUND  
DEPARTMENT OF HEALTH AND HOSPITALS,  
OFFICE OF PUBLIC HEALTH  
STATE OF LOUISIANA  
New Orleans, Louisiana**

**Compliance**

We have audited the compliance of the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water State Revolving Loan Fund with the types of compliance requirements that are applicable to the Capitalization Grants for the Drinking Water State Revolving Funds program (CFDA 66.468) for the year ended June 30, 2009, as specified by the *Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs*. Compliance with the requirements of laws, regulations, contracts, and grants applicable to this federal program is the responsibility of management of the Louisiana Department of Health and Hospitals, Office of Public Health. Our responsibility is to express an opinion on the Drinking Water Revolving Loan Fund's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the program occurred. An audit

includes examining, on a test basis, evidence about the Drinking Water Revolving Loan Fund's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Drinking Water Revolving Loan Fund's compliance with those requirements.

In our opinion, the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund complied, in all material respects, with the requirements referred to previously that are applicable to its Capitalization Grants for Drinking Water State Revolving Funds Program for the year ended June 30, 2009.

### **Internal Control Over Compliance**

Management of the Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to this federal program. In planning and performing our audit, we considered the Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund's internal control over compliance with requirements that could have a direct and material effect on its Capitalization Grants for Drinking Water State Revolving Funds program (CFDA 66.468), in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management of the Department of Health and Hospitals, Office of Public Health and the federal awarding agency and is not intended to be and should not be used by anyone other than these specified parties. Under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "Daryl G. Purpera".

Daryl G. Purpera, CPA  
Legislative Auditor - Elect

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